### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

KCBX TERMINALS COMPANY	)
Petitioner,	) )
ν.	)
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY	) ) )
Respondent.	)

PCB No. 11-043

(Permit Appeal-Air)

#### **NOTICE OF ELECTRONIC FILING**

PLEASE TAKE NOTICE that on the 25<sup>th</sup> day of February, 2011, the Respondent filed its Response to Motion to Stay, by electronic filing. A True and accurate copy of the document so filed is attached hereto and herewith served upon you.

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

By LISA MADIGAN Attorney General of the State of Illinois

Ohristopher J. Grant Assistant Attorney General Environmental Bureau 69 W. Washington Street Suite 1800 Chicago Illinois, 60602 (312)814-5388

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

KCBX TERMINALS COMPANY,	
Petitioner,	
v.	
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY	
Respondent.	

PCB No. 11-43 (Permit Appeal-Air)

#### **RESPONSE TO MOTION TO STAY**

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Now comes Respondent, ILLINOIS ENVIRONMENTAL PROTECTION AGENCY ("Illinois EPA"), by LISA MADIGAN, Attorney General of the State of Illinois, and responds to Petitioners, KCBX TERMINALS COMPANY's ("KCBX's") *Motion to Confirm Automatic Stay of Effectiveness of Federally Enforceable State Operating Permit or, in the alternative, to Request Stay of Effectiveness* ("Motion to Stay"). As further described herein, Respondent does not object to a stay of the FESOP renewal conditions.

While Illinois EPA agrees to the requested stay, it does not agree that the authority cited by Petitioner is either relevant or binding in this case. This is because the earlier Illinois Pollution Control Board ("Board") cases involved appeals of CAAPP permit conditions<sup>1</sup>. While Respondent concedes that the Illinois Administrative Procedure Act ("APA") controls stays of permit conditions in appeals of FESOP renewals, the same is no longer true for CAAPP Permits. Section 40.2(f) of the Illinois Environmental Protection Act ("Act"), effective June 21, 2010, provides, in pertinent part:

<sup>&</sup>lt;sup>1</sup> Petitioner cites to United States Steel Corporation v. Illinois EPA, PCB 10-23 (III.Pol.Control.Bd. Nov. 19, 2009); In the Matter of: Dynegy Midwest Generation, Inc. (Havana Power Station) v. Illinois EPA, PCB 06-71 at \*7 (III.Pol.Control.Bd. Feb. 16, 2006)

(f) If requested by the applicant, the Board may stay the effectiveness of any final Agency action identified in subsection (a) of this Section during the pendency of the review process. If requested by the applicant the Board shall stay the effectiveness of all the contested conditions of a CAAPP permit....Subsection (b) of Section 10-65 of the Illinois Administrative Procedure Act shall not apply to actions under this subsection. 415 ILCS 5/40.2(f) (2010).

Thus, the amendments to Section 40.2 removed certain permits appeal from the automatic stay provisions of the APA, and only applied an 'automatic' stay to *contested* permit conditions, while giving the Board discretion on other provisions of a permit. However, the amended section only mentions CAAPP permits, which are issued under Section 39.5 of the Act, 415 ILCS 5/39.5 (2010).

Respondent does not interpret Section 40.2(f) as also applying to FESOP permits, which are issued under Section 39(a) of the Act, 415 ILCS 5/39(a) (2010), and appealed under Section 40 of Act, 415 ILCS 5/40 (2010). Accordingly Respondent agrees that the APA's automatic stay provisions apply to permit conditions related to ongoing activities covered under Illinois EPA operating permits, and that Petitioner's facility continues to be regulated under the previously issued FESOP permit and the relevant construction and operating permits<sup>2</sup>.

<sup>&</sup>lt;sup>2</sup> Respondent believes that the question of the scope of the amended Section 40.2 is one of first impression. In the event that the Board, in its discretion, determines that Section 40.2 also incorporates the State's FESOP program, Respondent requests that the Board stay only the contested provisions of the permit at issue.

Respectfully submitted,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

by LISA MADIGAN Attorney General of the State of Illinois

Christopher J. Grant Assistant Attorney General Environmental Bureau 69 West Washington Street Suite 1800 Chicago, Illinois 60602 (312) 814-5388

### **CERTIFICATE OF SERVICE**

I, CHRISTOPHER GRANT, an attorney, do certify that I caused to be served this 25th day of February, 2011, Respondent's Response to Motion to Stay, and Notice of Filing, upon the persons listed below by placing same in an envelope bearing sufficient postage with the United States Postal Service located at 100 W. Randolph, Chicago, Illinois.

CHRISTOPHER GRANT

Mr. John Therriault Assistant Clerk Illinois Pollution Control Board 100 W. Randolph Chicago, Illinois 60601 (by electronic filing)

Ms. Katherine D. Hodge Ms. Lauren C. Lurkins Hodge Dwyer & Driver 3150 Roland Avenue P.O. Box 5776 Springfield, Illinois 62705-5776 (by first class mail)

KCBX Terminals Company v. Illinois EPA, PCB 11-43